

Commission proposal for accounting of GHGs from forestry and agriculture (LULUCF)

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Workshop on "The role of the forest sector in the Rural Development Policy and climate change negotiations" 3 May 2012



EU's climate policy

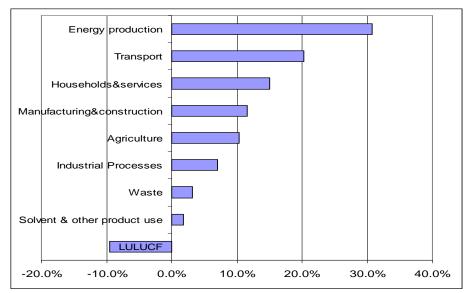
CO2 emissions and removals associated with <u>Land Use</u>, <u>Land Use</u>
<u>Change and Forestry (i.e. LULUCF) not included in GHG reduction commitment</u>

Current instruments - EU Climate & Energy package, "20-20-20 target":

- 1. EU Emission Trading Scheme (ETS) to contribute to 20% Green House Gas (GHG) emission reductions
- 2. Effort Sharing Decision (ESD): efforts outside EU ETS for emission reductions
- 3. Directive to reach 20% renewable energy by 2020
- Emissions from agriculture partially included in ESD: Methane and nitrous oxide from agriculture - 10% of EU's total (2009)
- COM required to
 - **submit** report assessing how to include emissions and removals related to LULUCF in the Union
 - as appropriate, propose how to include sector in Union reduction commitment



Potential importance of LULUCF in the EU's climate policy

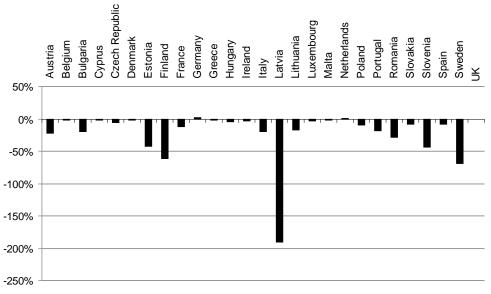


Size of LULUCF

LULUCF net removals amount to 9% of the EU's total GHG budget

Distribution

The relative importance of the sector varies significantly across Member States





Durban COP17/CMP7 outcome

- Prolongation of Kyoto Protocol beyond 2012 (EU, NO, CH, IS, UKR, AU, NZ)
- New accounting rules for LULUCF (forests & soils) after 2013
- "Difficult" sector: sources and sinks, uncertainties, natural processes, ...
- Rules for first Commitment Period agreed in Marrakesh 2001 – unsatisfactory

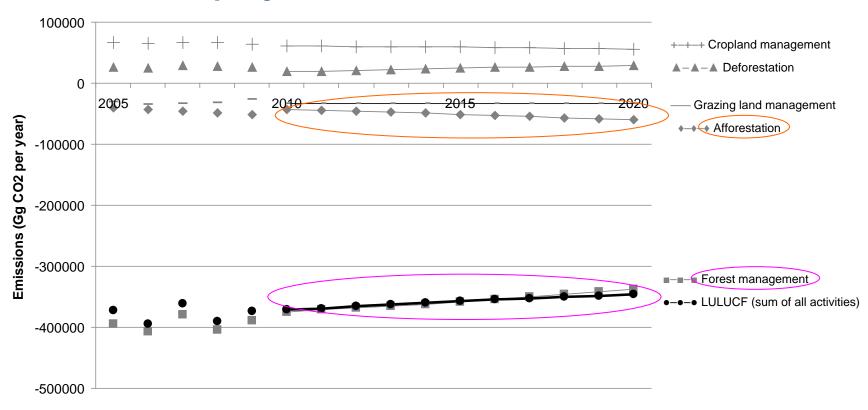


Durban agreement on LULUCF-forestry

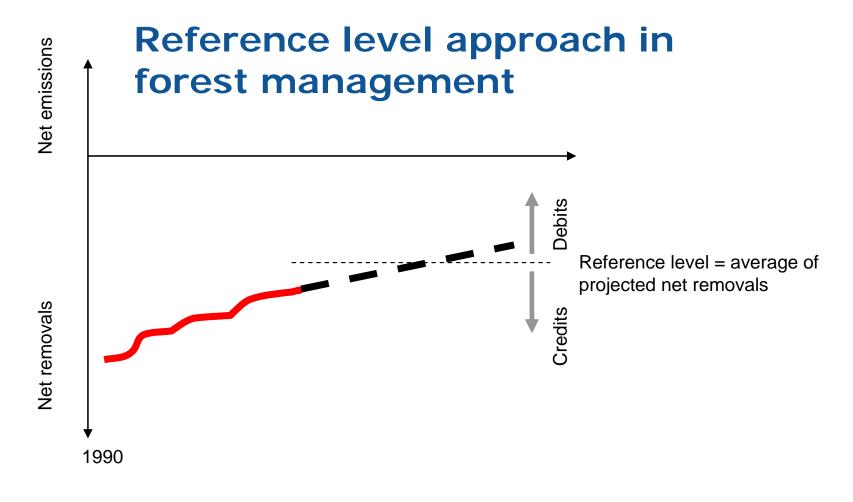
- No changes on afforestation, deforestation, reforestation (Article 3.3. of KP)
- Forest management (Article 3.4.):
 - Mandatory
 - Reference level approach, mostly based on projections
 - Cap credits 3,5% of base year's emissions
 - Safeguards for natural disturbances
 - Harvested wood products



Historical and projected emissions/removals in LULUCF







Historical data

Projected data for commitment period



Harvested Wood Products

- Takes account of carbon stored in products
- Accounting based on decay functions with default half-lives:
 - Paper: 2 years
 - Wood Panels: 25 years
 - Sawn Wood: 35 years
- Use of more refined approaches possible
- Incentives for using wood



Implications forestry

- No automatic credits, debits possible
- Balance carbon storage vs. substitution
- Balance bio-energy vs. material use
- Incentives for mitigation:
 - Afforestation
 - Productivity increases
 - Forest protection (fire, pests, ...)
 - Optimised forestry operations (thinning, replanting, soil conservation,...)
 - Harvested wood products



The Commission Proposal: draft Decision on LULUCF (COM(2012)93 and 94, +1A)

A gradual approach:

1. Setting the framework for robust accounting and monitoring:

- Communication on LULUCF
- The legal proposal on LULUCF, separate legal framework for accounting (-> no inclusion into ESD/ETS)
- LULUCF Action Plans
- Proposal to improve monitoring through Monitoring Mechanism Regulation (MMR)
- 2. When harmonised and robust accounting is established, consideration could be given to formally include the sector in the EU climate commitment
- mandatory targets



The contents of the proposal

Aligning to the Durban rules to the extent possible:

- Accounting rules for forest management, cropland, grazing land, rewetting and drainage, revegetation
- Creating a "pool" for Harvested Wood Products
- Exclusion of emissions from natural disturbances if 5% of base year emissions are exceeded
- Forest Management based on reference levels, 3,5% cap on credits



Accounting obligations

- Accounting at national level, not at operator level
- Mandatory accounting for:
 - afforestation, reforestation, deforestation activities
 - forest management
 - croplands and grazing lands
- Voluntary accounting for wetlands and re-vegetation
- Must account for carbon dioxide, methane and nitrous oxide
- Goes further than Kyoto Protocol on Grazing lands and Croplands

Conclusions



Reasons to include LULUCF in the EU's climate change policy:

- Robust rules for accounting LULUCF and through a separate act, improve monitoring;
- Improve visibility of mitigation measures in agriculture and forestry and for sustainable production of harvested wood products;
- Synergies with other policies on renewable energy and wood industry;
- Co-benefits for biodiversity, soil protection and climate change adaptation;
- Improve economic efficiency in the pursuit of a more ambitious target (once LULUCF fully included).



Thank you!